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MEMORANDUM FOR: Director of Central Intelligence

Composition of the Intelligence Advisory Committee SUBJECT

1. The genesis of the Intelligence Advisory Committee was a recommendation of the so-called Lovett Committee, dated 3 November 1945, that a Central Intelligence Agency should be established and that there should be created within the Agency an Intelligence Board which would consist of the G-2, A-2, and the Director of Naval Intelligence, and the chiefs of principal civilian intelligence agencies having functions related to the national security. However, in the President's directive of 22 January 1946, which created the Central Intelligence Group, paragraph 7 provided that the Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads of the principal military and civilian intelligence agencies of the Government having functions related to the national security, Nere for the first time the distinction was made between the Director in his capacity as head of the Agency and as Director of Central Intelligence with responsibilities wider

then the Agency head. The Intelligence Advisory Board was to advise his in this latter capacity.

2. The Mational Security Act of 1947 was silent as to any advisory body, but there is no indication that this omission had significance one way or another. The then Director proposed to reconstitute the Advisory Group by his own appointment action, but

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met with adament resistence from the intelligence chiefs the Insisted that such a Group would have to be constituted by the Mational Security Council. This was agreed to and the Intelligence Advisory Committee was established by MSCID \$1 to advise the Director of Central Intelligence.

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3. No indication has been found in the records that any consideration was given at that time or later to the thought that one representative from the Department of Defense might represent all the military entities involved. In part the military representation on the Intelligence Advisory Committee was a practical recognition of the need for close coordination with each service intelligence group and for close mutual support. / Nowever, it also erose in part out of the second provise of Section 102(d)(3) of the National Security Act, which read that the departments and other agencies of the Government shall continue to collect, evaluate, correlate, and disseminate departmental intelligence. This was a clear-cut expression of congressional intent that the integrity of the departmental intelligence agencies should be preserved necognized. The

departmental intelligence agencies or at least their representation on the Intelligence Advisory Committee, the above provise would raise a question as to whether he were violating the intent of the Congress. Any objection based on this proviso would be purely technical and would not withstand a determination made in the interest of intradepartmental efficiency. A more difficult question

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- Security Act, this Agency has a duty to advise the National Security

 Council in matters concerning the intelligence activities of the

 Government departments and agencies and to make recommendations

 to the National Security Council for the coordination of such

 intelligence activities. If, therefore, the Agency believed that

 possible action by the Secretary of Defense would be detrimental

 it would have a duty to advise the National Security Council and

 recommend against such unification. Even if the Agency believed

 mil intel agency were desirable

 that the unified representation would be beneficial, it would be

 necessary to recommend to the National Security Council an appropriate

 amendment to NSCID fl. to provide for unified representation of the unified
- Committee are replaced by a single representative from the Department of Defense or in the alternative if the Department of Defense representative is added to the service representation, there would be no change, in our opinion, in the responsibilities and authorities the Director of Central Intelligence or in his relation to the Intelligence Advisory Committee. There is no question in our mind that Congress holds the Director alone responsible for results

in the field of intelligence related to the national security. Meither he nor the Mational Security Council can spread this responsibility or establish collecter responsibility in any group or committee. It was for this reason that the Intelligence Advisory Committee was properly set up to advise the Director. This limitation on the Committee's power has not been universally accepted and repeated attempts have been made to establish that the Director is merely one among equals in any matter coming before the Intelligence Advisory Committee. Whenever the issue has been clearly joined on this point, however, pre-eminence of the Director has been specifically recognized. The word "pre-eminonce" is carefully chosen as the relation of the Director to the other members of the Intelligence Advisory Committee; it is in no sense a command relation. The normal role of authority consistent with responsibility cannot be applied here in simple form. One Director believed clarification necessary to the point of obtaining authority from the National Intelligence Authority to have him act as their Executive Agent in all matters relating to intelligence. He never exercised this authority, and his successor deemed it advisable to establish the relation more nearly in its present form. However, the Director has a right to request more than simple cooperation, although this is the basis of successful functioning, and in the final analysis to place the One issue before the National Security Council even in face of the unanimous opposition of the entire Intelligence Advisory Committee whether constituted in its present form or with the unified representation of the Department of Defense.